

EXTRACT OF DRAFT MINUTES 19  
FINANCE AND ECONOMIC  
DEVELOPMENT COMMITTEE  
1 DECEMBER 2020

EXTRAIT DE L'ÉBAUCHE DU  
PROCÈS-VERBAL 19  
COMITÉ DES FINANCES ET DU  
DÉVELOPPEMENT ÉCONOMIQUE  
LE 1 DÉCEMBRE 2020

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OTTAWA WARD BOUNDARY REVIEW 2020 – RECOMMENDATIONS  
REPORT

ACS2020-OCC-GEN-0005

CITY WIDE

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**That the Finance and Economic Development Committee recommend that City Council approve the recommendations for a new City of Ottawa ward boundary structure as set out in Document 1, to take effect for the 2022 Municipal Elections.**

The Committee received a detailed slide presentation overview of the report from Beate Bowron, President, Etcetera, Gary Davidson, President, Davidson Group Inc. and Russell Matthews, Partner, Hemson Consulting Ltd. A copy of the presentation is held on file with the City Clerk.

Rick O'Connor, City Clerk, Tim Marc, Senior Legal Counsel, Innovative Client Services and the above-noted consultants were available to respond to questions. Councillors Deans, Egli and Menard were also present for this portion of the meeting.

Prior to receiving comments from public delegations, Vice-Chair Dudas introduced five motions (noted below) regarding Cumberland Ward, McKellar Park community, East Gardens community, the Ottawa Hospital area and the Vanier community.

The Honorable Don Boudria spoke against merging the east end francophones with Osgoode.

Dan Boudria, Vice-Président, école catholiques du centre-est noted that school boards were not consulted or engaged in this process and spoke against changes to the Cumberland Ward.

Miranda Gray noted the challenge with the proposed changes to the Cumberland ward and the density shifts in the downtown and urban core.

\*Caroline Etter, Association Communautaire de Sarsfield spoke in opposition to the changes and expressed concerns that would affect the Sarsfield community.

John Bradley noted the tight knit community of Navan and how they interact daily in Cumberland and spoke in opposition of the proposed changes.

Linda Dunn, former Cumberland Councillor, noted how upset she was of the dismissal of ward residents in the Cumberland Ward. She urged Committee not to accept the changes to the Cumberland Ward.

Darrell Bartraw, Chair, Trillium Foundation, spoke of the balance that will be provided to Barrhaven with the proposed changes.

Jason MacDonald, Chair, Barrhaven Business Improvement Area spoke in support of the Direction to Staff proposed by Vice-Chair Dudas.

\*Stacey Coburn, McKellar Park resident spoke against the severance of McKellar Park from Kitchissippi Ward. She outlined how the proposed changes would affect schools, small businesses, the community infrastructure and noted how the boundary review process is flawed.

The following correspondence was provided to the committee coordinator between November 20, 2020 and December 3, 2020. Written submissions are held on file with the Office of the City Clerk.

- Email received on November 20, 2020 by Peter Thorn, Cardinal Glen CA
- Email received on November 21, 2020 by Sybil Powell. MPCA President
- Email received on November 21, 2020 by Allan Martel, Cardinal Glen CA
- Email received on November 22, 2020 by Diane Kaiser, Cardinal Glen CA
- Email received on November 26, 2020 by April Mills
- Email received on November 26, 2020 by Emily Buchanan, McKellar Park resident
- Email received on November 26, 2020 by Laureen Chung

- Email received on November 27, 2020 by Adam Mills
- Email received on November 27, 2020 by Birgit Scheichl
- Email received on November 27, 2020 by Johanne Lacombe, Présidente du Conseil écoles catholiques Centre-Est
- Email received on November 27, 2020 by Sara Gordier
- Email received on November 27, 2020 by Nathalie Freynet, McKellar Park resident
- Email received on November 28, 2020 by Avro Ray, McKellar Park resident
- Email received on November 28, 2020 by Bushra Saeed-Khan, McKellar Park resident
- Email received on November 28, 2020 by Trish Blackstaffe, McKellar Park resident
- Email received on November 28, 2020 by Lynne Zeitouni
- Email received on November 28, 2020 by Lynne Oreck-Wener, McKellar Park resident
- Email received on November 28, 2020 by Jason Kirby,
- Email received on November 28, 2020 by Steve Bafia
- Email received on November 28, 2020 by Jennifer Goodyer, McKellar Park resident
- Email received on November 28, 2020 by Carol and Ray Woltman
- Email received on November 29, 2020 by Pierrette Cote
- Email received on November 29, 2020 by Larry Murphy, McKellar Park resident
- Email received on November 29, 2020 by Brenda Burroughs
- Email received on November 29, 2020 by Karen Beattie
- Email received on November 29, 2020 by Cheryl and Gerry Maffre

- Email received on November 29, 2020 by John Campbell, McKellar Park resident
- Email received on November 29, 2020 by Paul Hope,
- Email received on November 29, 2020 by Faith Blacquiere
- Email received on November 29, 2020 by Stella Militano, McKellar Park resident
- Email received on November 29, 2020 by Debbie Lawes
- Email received on November 29, 2020 by Judy Chaplin
- Email received on November 29, 2020 by Joe Foster
- Email received on November 29, 2020 by Kay Foster, McKellar Park resident
- Email received on November 29, 2020 by Michael Goodyer, McKellar Park resident
- Email received on November 29, 2020 by Mijin Kim, McKellar Park resident
- Email received on November 29, 2020 by Jimmy Cheng
- Email received on November 29, 2020 by Carmen Veres, McKellar Park resident
- Email received on November 29, 2020 by Rob McCrae, McKellar Park resident
- Email received on November 29, 2020 by Dmitry Matveev; Ekaterina Matveeva ; Keira Matveeva, McKellar Park residents
- Email received on November 29, 2020 by Erica Rubin, McKellar Park resident
- Email received on November 29, 2020 by Gerry Dust
- Email received on November 29, 2020 by Katie Pender
- Email received on November 30, 2020 by Jean Saint-Pierre
- Email received on November 30, 2020 by Lei Liu

- Email received on November 30, 2020 by Sharon Chop, McKellar Park resident
- Email received on November 30, 2020 by Nicole Reich, Eastway Gardens Community Association
- Email received on November 30, 2020 by Charles Xiao, McKellar Park resident
- Email received on November 30, 2020 by Sonja Droege, McKellar Park resident
- Email received on November 30, 2020 by Vicki Orsborne & David Ewing, McKellar Park residents
- Email received on November 30, 2020 by Kringen Henein, McKellar Park resident
- Email received on November 30, 2020 by Rick Vanstone, McKellar Park resident
- Email received on November 30, 2020 by Ruth Fawcett
- Email received on November 30, 2020 by Jeremy Gaudet and Allison McIntosh, McKellar Park residents
- Email received on November 30, 2020 by Matt Street
- Email received on November 30, 2020 by Holly Kardish, McKellar Park resident
- Email received on November 30, 2020 by Lauren and Robert LaBerge, McKellar Park residents
- Email received on November 30, 2020 by Robert Brocklebank
- Email received on November 30, 2020 by Hélène Grandmaitre
- Email received on November 30, 2020 by Caroline Tsien
- Email received on December 1, 2020 by Lauren Touchant, Vanier CA
- Email received on December 2, 2020 by Natalie Belovic

- Email received on December 2, 2020 by Denis Labreche
- Email received on December 3, 2020 by Joel Duff, President, Riverside Park CA

The Committee's questions to staff and the consultants included, but were not limited to: how the urban boundary review will be assessed, the accuracy of the numbers provided in the report regarding the Kitchissippi ward, the importance of voter parity, Council's rights to make suggested modifications to the ward boundaries, the appeals process and the consultation process. It was also requested that the ward maps with the proposed changes be made available prior to the Council meeting on December 9, 2020.

After discussion, the Committee voted on the following five motions and provided a Direction to Staff as follows:

**MOTION No. FEDC 2020 3/19**

Moved by Councillor L. Dudas

**WHEREAS** Subsection 222(1) of the *Municipal Act, 2001* provides that a municipality has the authority "to divide or redivide the municipality into wards or to dissolve the existing wards"; and

**WHEREAS** on June 12, 2019, City Council considered the staff report titled, "City of Ottawa Ward Boundary Review (2019-2020)," and approved a process to review the City's ward boundaries and establish new boundaries in time for the 2022 Municipal Elections; and

**WHEREAS** the Council-approved ward boundary review process is aimed at addressing issues relating to "effective representation" and is meant to establish ward boundaries that could be used in at least three municipal elections (2022, 2026 and 2030) and, perhaps, a fourth municipal election in 2034; and

**WHEREAS** in accordance with Council direction arising from the June 2019 staff report, staff undertook a Request for Proposal (RFP) process to retain an independent consultant to conduct a comprehensive ward boundary review consistent with Council-approved Terms of Reference, and the consultant team of Beate Bowron Etcetera Inc., in association with The

**Davidson Group and Hemson Consulting Ltd., was retained through the RFP process; and**

**WHEREAS the consultant team began the Ottawa Ward Boundary Review 2020 in January 2020, with the first round of public consultation between March and April 2020, the subsequent development of an Options Report and Supplementary Report, and the second round of public consultation between August and September 2020, as described in the staff report titled, “Ottawa Ward Boundary Review 2020 – Recommendations Report”; and**

**WHEREAS the consultant team has provided its final report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),” which sets out recommendations for a new City of Ottawa ward boundary structure, to take effect for the 2022 Municipal Elections; and**

**WHEREAS the Ward Boundary consultants have received overwhelming negative feedback from Cumberland residents to the proposed merger of rural Cumberland to Osgoode; and**

**WHEREAS the residents of rural Cumberland have overwhelmingly voiced their desire to remain attached to the wards of Orleans and Cumberland; and**

**WHEREAS Cumberland ward has the highest proportion of francophone residents of any ward in the City of Ottawa at 36.5% (2018); and**

**WHEREAS the francophone community indicated a strong desire to not have its elected representation diluted by a merger with Osgoode ward; and**

**WHEREAS City Council carried a motion on July 15, 2020 providing for Option 6 which calls for the protection of existing historical communities of interest;**

**THEREFORE BE IT RESOLVED that the recommendations for a new City of Ottawa ward boundary structure as set out in the report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),” be amended as follows:**

**That the boundaries of RW-6 be amended to include the lands south of Wilhaven Drive, west of Canaan Road, north of Russell Road and east of the VIA Rail corridor and Milton Road.**

CARRIED on a division of 10 yeas and 1 nay, as follows:

YEAS (10): Councillors J. Cloutier, G. Darouze, E. El-Chantiry, G. Gower,  
A. Hubley, M. Luloff, J. Sudds, T. Tierney, Vice Chair L.  
Dudas and Mayor J. Watson

NAYS (1): Councillor S. Moffatt

**MOTION No. FEDC 2020 4/19**

Moved by Councillor L. Dudas

**WHEREAS** Subsection 222(1) of the *Municipal Act, 2001* provides that a municipality has the authority “to divide or redivide the municipality into wards or to dissolve the existing wards”; and

**WHEREAS** on June 12, 2019, City Council considered the staff report titled, “City of Ottawa Ward Boundary Review (2019-2020),” and approved a process to review the City’s ward boundaries and establish new boundaries in time for the 2022 Municipal Elections; and

**WHEREAS** the Council-approved ward boundary review process is aimed at addressing issues relating to “effective representation” and is meant to establish ward boundaries that could be used in at least three municipal elections (2022, 2026 and 2030) and, perhaps, a fourth municipal election in 2034; and

**WHEREAS** in accordance with Council direction arising from the June 2019 staff report, staff undertook a Request for Proposal (RFP) process to retain an independent consultant to conduct a comprehensive ward boundary review consistent with Council-approved Terms of Reference, and the consultant team of Beate Bowron Etcetera Inc., in association with The Davidson Group and Hemson Consulting Ltd., was retained through the RFP process; and

**WHEREAS** the consultant team began the Ottawa Ward Boundary Review 2020 in January 2020, with the first round of public consultation between March and April 2020, the subsequent development of an Options Report and Supplementary Report, and the second round of public consultation



between August and September 2020, as described in the staff report titled, “Ottawa Ward Boundary Review 2020 – Recommendations Report”; and

WHEREAS the consultant team has provided its final report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),” which sets out recommendations for a new City of Ottawa ward boundary structure, to take effect for the 2022 Municipal Elections; and

WHEREAS the current boundary between Ward 7 – Bay and Ward 15 – Kitchissippi is Sherbourne Avenue; and

WHEREAS the Recommended Ward Boundaries would see the boundary between RW-20 (Kitchissippi) and RW-24 (Bay) shift to Denbury Avenue, impacting approximately 7,000 residents, primarily in the McKellar Park neighbourhood; and

WHEREAS The McKellar Park community shares schools, federal and provincial electoral boundaries, shopping and recreation patterns with the Westboro community, and is tightly integrated with the concerns of the broader Kitchissippi Ward; and

WHEREAS Bay Ward will be the center of significant intensification in the coming years, including several Transit-oriented Developments at the new LRT stations, and workload issues for the Bay Ward Councillor are expected to become more significant in the near future;

THEREFORE BE IT RESOLVED that the recommendations for a new City of Ottawa ward boundary structure as set out in the report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),” be amended as follows:

That the boundary between RW-20 (Kitchissippi) and RW-24 (Bay) remain Sherbourne Avenue.

LOST on a division of 0 yeas and 11 nays, as follows:

YEAS

(0):

NAYS

Councillors J. Cloutier, G. Darouze, E. El-Chantiry, G. Gower, A. Hubley, M. Luloff, S. Moffatt, J. Sudds, T.

(11): Tierney, Vice Chair L. Dudas and Mayor J. Watson

**MOTION No. FEDC 2020 5/19**

Moved by Councillor L. Dudas

**WHEREAS** Subsection 222(1) of the *Municipal Act, 2001* provides that a municipality has the authority “to divide or redivide the municipality into wards or to dissolve the existing wards”; and

**WHEREAS** on June 12, 2019, City Council considered the staff report titled, “City of Ottawa Ward Boundary Review (2019-2020),” and approved a process to review the City’s ward boundaries and establish new boundaries in time for the 2022 Municipal Elections; and

**WHEREAS** the Council-approved ward boundary review process is aimed at addressing issues relating to “effective representation” and is meant to establish ward boundaries that could be used in at least three municipal elections (2022, 2026 and 2030) and, perhaps, a fourth municipal election in 2034; and

**WHEREAS** in accordance with Council direction arising from the June 2019 staff report, staff undertook a Request for Proposal (RFP) process to retain an independent consultant to conduct a comprehensive ward boundary review consistent with Council-approved Terms of Reference, and the consultant team of Beate Bowron Etcetera Inc., in association with The Davidson Group and Hemson Consulting Ltd., was retained through the RFP process; and

**WHEREAS** the consultant team began the Ottawa Ward Boundary Review 2020 in January 2020, with the first round of public consultation between March and April 2020, the subsequent development of an Options Report and Supplementary Report, and the second round of public consultation between August and September 2020, as described in the staff report titled, “Ottawa Ward Boundary Review 2020 – Recommendations Report”; and

**WHEREAS** the consultant team has provided its final report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),”

which sets out recommendations for a new City of Ottawa ward boundary structure, to take effect for the 2022 Municipal Elections; and

WHEREAS the current boundary between Ward 11 – Beacon Hill-Cyrville and Ward 18 Alta Vista stretches diagonally between Star Top Road and Triole Street, with the community of Eastway Gardens located in Ward 18; and

WHEREAS the Recommended Ward Boundaries report sees the boundary between RW-13 (Beacon Hill-Cyrville) and RW-14 (Alta Vista) shift to Industrial Avenue and Innes Road, affecting approximately 1,000 residents living in the Eastway Gardens community by moving them to RW-13 (Beacon Hill-Cyrville); and

WHEREAS the Eastway Gardens community has a social connection to the existing neighborhoods in Alta Vista, including shared Community Associations;

WHEREAS significant changes will occur within the Eastway Gardens community in the coming years, including the Canada Lands Company Plan of Subdivision for Tremblay and St-Laurent, the Plan of Subdivision proposal for 25 Pickering, the Tremblay Road Realignment and the Belfast road overpass cycle path and road renewal; and

WHEREAS the proposed boundary change would isolate the Eastway Gardens community from other residential neighbourhoods in RW-13 (Beacon Hill-Cyrville) as it separated by Highway 417 and the VIA Rail corridor;

THEREFORE BE IT RESOLVED that the recommendations for a new City of Ottawa ward boundary structure as set out in the report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),” be amended as follows:

That the boundary between RW-13 (Beacon Hill-Cyrville) and RW-14 (Alta Vista) be adjusted to be Highway 417, St. Laurent and the Via Rail Corridor.

CARRIED with Councillor S. Moffatt dissenting.

Moved by Councillor L. Dudas

**WHEREAS** Subsection 222(1) of the *Municipal Act, 2001* provides that a municipality has the authority “to divide or redivide the municipality into wards or to dissolve the existing wards”; and

**WHEREAS** on June 12, 2019, City Council considered the staff report titled, “City of Ottawa Ward Boundary Review (2019-2020),” and approved a process to review the City’s ward boundaries and establish new boundaries in time for the 2022 Municipal Elections; and

**WHEREAS** the Council-approved ward boundary review process led by independent consultants is aimed at addressing issues relating to “effective representation” and is meant to establish ward boundaries that could be used in at least three municipal elections (2022, 2026 and 2030) and, perhaps, a fourth municipal election in 2034; and

**WHEREAS** the consultant team has provided its final report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),” which sets out recommendations for a new City of Ottawa ward boundary structure, to take effect for the 2022 Municipal Elections; and

**WHEREAS** the Ottawa Hospital, is undertaking one of the most important community projects to be built over the next decade, when it constructs its new campus; and

**WHEREAS** the Recommended Ward Boundaries would see the majority of the Ottawa Hospital expansion property located in RW-21 (River), with the exception of a small parcel of land, which currently serves as a parking lot, in RW-19 (Capital); and

**WHEREAS** this parcel of land was moved to RW-21 (River) in Options 1 and 2 as splitting a hospital site between two wards creates a more complex planning approval process;

**THEREFORE BE IT RESOLVED** that the recommendations for a new City of Ottawa ward boundary structure as set out in the report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),” be amended as follows:

That the parking lot bounded by Carling Avenue to the north, Prince of Wales Drive to the south, Preston Street to the east and the Trillium Line to the west, be added from RW-19 (Capital) to RW-21 (River).

CARRIED

**MOTION No. FEDC 2020 7/19**

Moved by Councillor L. Dudas

**WHEREAS** Subsection 222(1) of the *Municipal Act, 2001* provides that a municipality has the authority “to divide or redivide the municipality into wards or to dissolve the existing wards”; and

**WHEREAS** on June 12, 2019, City Council considered the staff report titled, “City of Ottawa Ward Boundary Review (2019-2020),” and approved a process to review the City’s ward boundaries and establish new boundaries in time for the 2022 Municipal Elections; and

**WHEREAS** the Council-approved ward boundary review process led by independent consultants is aimed at addressing issues relating to “effective representation” and is meant to establish ward boundaries that could be used in at least three municipal elections (2022, 2026 and 2030) and, perhaps, a fourth municipal election in 2034; and

**WHEREAS** the consultant team has provided its final report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),” which sets out recommendations for a new City of Ottawa ward boundary structure, to take effect for the 2022 Municipal Elections; and

**WHEREAS** the recommended boundaries move fixtures of Vanier, including Riverain Park, the Vanier Towers, the Inuuqatigiit – Centre for Inuit Children, Youth and Families and the Centre Éducatif Tournesol, to RW-16 Rideau-Rockcliffe; and

**WHEREAS** re-aligning the southern boundary between RW-16 (Rideau-Rockcliffe) and RW-17 (Rideau-Vanier) to include more of the former City of Vanier, a distinct community of interest, is possible while ensuring both wards remain within the generally accepted variance for the majority of the boundary review period;

**THEREFORE BE IT RESOLVED** that the recommendations for a new City of Ottawa ward boundary structure as set out in the report titled, “Recommended Ward Boundaries: Final Report (November 13, 2020),” be amended as follows:

**That the southern boundary between RW-16 (Rideau-Rockcliffe) and RW-17 (Rideau-Vanier) be moved from McArthur Avenue to Donald Street, and the eastern boundary remain Rue de L’église but extend west on McArthur Avenue and south on Brant Street to Donald Street.**

CARRIED with Councillor S. Moffatt dissenting.

The item CARRIED as amended with Councillor Moffatt dissenting on the report recommendations. The following Direction to Staff was also provided:

DIRECTION TO STAFF

That the Consulting Team and Staff be directed to review the population forecast for the recommended wards RW-8 and RW-9, prior to the City Council meeting of December 9, 2020, based on a division of Barrhaven at Greenbank Road, for the years 2022, 2026, 2030 and 2034 to determine if any adjustments are appropriate to the recommended Ward Boundaries.