



**Standing Committee on Environmental Protection,
Water and Waste Management**

Minutes 12

Tuesday, November 17 2020

9:30 a.m.

Electronic Participation

This Meeting was held through electronic participation in accordance with Section 238 of the *Municipal Act, 2001* as amended by the *COVID-19 Economic Recovery Act, 2020*.

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- Notes:**
1. *Please note that the Minutes are to be considered DRAFT until confirmed by Committee.*
 2. *Underlining indicates a new or amended recommendation approved by Committee.*
 3. *Except where otherwise indicated, reports requiring Council consideration will be presented to Council on 25 November 2020 in Standing Committee on Environmental Protection, Water and Waste Management Report 12.*

Present:

Chair: Councillor S. Moffatt
Vice-Chair: Councillor S. Menard
Councillors: R. Brockington, J. Cloutier, G. Darouze, K. Egli,
A. Hubley, R. King, and C. McKenney

DECLARATIONS OF INTEREST

No declarations of interest were filed.

CONFIRMATION OF MINUTES

Minutes 11, of the Standing Committee on Environmental Protection, Water and Waste Management meeting of Tuesday, 20 October 2020, were confirmed.

FINANCE SERVICES DEPARTMENT

CORPORATE FINANCE SERVICE

1. 2021 DRAFT OPERATING AND CAPITAL BUDGETS – STANDING COMMITTEE ON ENVIRONMENTAL PROTECTION, WATER AND WASTE MANAGEMENT

ACS2020-FSD-FIN-0023

CITY WIDE

REPORT RECOMMENDATION:

That the Standing Committee on Environmental Protection, Water and Waste Management consider the relevant portions of the draft 2021 Operating and Capital Budgets, including the tax and rate supported programs, and forward its recommendations to Council, sitting as Committee of the Whole, for consideration at the meeting to be held December 9, 2020.

At the outset, the Committee received a detailed slide presentation overview of its portion of the 2021 City of Ottawa Draft Operating and Capital Budgets from Ms Shelley McDonald, Acting Director, Solid Waste Services, Public Works and Environmental Services (PWES) Department. Ms McDonald also introduced Ms Isabelle Jasmin, Deputy City Treasurer, Corporate Finance, Finance Services Department (FSD), and Ms Carina Duclos, Acting Director, Infrastructure Services, Planning, Infrastructure and Economic Development (PIED) Department. Messrs. Stephen Willis, General Manager, PIED, Dan Chénier,

General Manager, Recreation and Cultural Facilities Services, Luc Gagné, Director, Parks, Forestry and Stormwater Services, PIED, Ms Martha Copestake, Forester, Natural Systems and Rural Affairs, PIED, and Ms Mary Gracie, Manager, Fleet Maintenance and Technical Services, Fleet Services, Innovative Client Services Department, were also present to respond to questions.

The presenters spoke to both the *Tax-supported* (Infrastructure Service, Resiliency and Natural Systems, Solid Waste Services and Forestry Services) and *Rate-supported* (Water Services, Wastewater Services and Stormwater Services) portions of the Committee's draft Operating and Capital budgets. A copy of this presentation is held on file with the City Clerk.

The Committee heard from the following delegations who provided comment on the draft Budget:

- Ms Emma Bider, Horizon Ottawa
- Ms Angela Keller-Herzog*, Co-Chair, Community Associations for Environmental Sustainability (CAFES)
- Mr. Robb Barnes, Ecology Ottawa
- Dr. Sarah Sloan

Correspondence was also received from Ms. Heather Dunlop*, Ottawa South Eco-Action Network (OSEAN).

*[* Individuals / groups marked with an asterisk above either provided comments in writing or by e-mail; all presentations and / or submissions are held on file with the Office of the City Clerk.]*

Comments provided by the Environmental Stewardship Advisory Committee, in its receipt of a presentation on the SCEPWWM portion of the draft Budget at its meeting of Thursday, 12 November, were generally supportive. The following suggestions were proposed:

- That, where possible, staff consider shifting funding from projects which, by their nature, are not consistent with Climate Change goals (e.g. from new roads to the Active Transportation infrastructure and/or to allow greater impact and activities for programs like Energy Evolution, Urban Tree program)

- That staff make Budget information available as early as possible to allow for advanced opportunity for input, so that the Advisory Committee would have a chance to provide input several weeks in advance of Budget tabling

The above comments were provided to all members of Council via email on Monday, 16 November 2020.

Following Committee questions to the delegations, Vice-Chair Menard read out the following 'Roadmap' Motions for the Tax-supported and Rate-supported Draft Operating and Capital Budgets.

MOTION N^o EPWWM 2020 12/01

Moved by Councillor S. Menard:

THAT the Standing Committee on Environmental Protection, Water and Waste Management recommends that Council, sitting as Committee of the Whole, approve the Standing Committee on Environmental Protection, Water and Waste Management 2021 Tax-supported Draft Operating and Capital Budget, as follows:

- 1. Infrastructure Services as follows:**
 - a. User Fees (page 3);**
 - b. Operating Resource Requirement (page 2).**
- 2. Resiliency and Natural Systems Policy Operating Resource Requirement (page 6);**
- 3. Solid Waste Services as follows:**
 - a. User Fees (pages 9-10);**
 - b. Operating Resource Requirements (page 8);**
- 4. Forestry Services as follows:**
 - a. User Fees (page 13);**
 - b. Operating Resource Requirement (page 12).**
- 5. Standing Committee on Environmental Protection, Water and Waste Management Tax-supported Capital Budget on page 14, individual**

projects listed on pages 28-29 (Environment) and pages 31-36 (Solid Waste).

MOTION N^o EPWWM 2020 12/02

Moved by Councillor S. Menard:

THAT the Standing Committee on Environmental Protection, Water and Waste Management recommends that Council, sitting as Committee of the Whole, approve the Standing Committee on Environmental Protection, Water and Waste Management 2021 Rate-supported Draft Operating and Capital Budget as follows:

- 1. Drinking Water Services as follows:**
 - a. User Fees (pages 3-7);**
 - b. Operating Resource Requirement (page 2).**
- 2. Wastewater Services as follows:**
 - a. User Fees (pages 10-11)**
 - b. Operating Resource Requirement (page 9);**
- 3. Stormwater Services as follows:**
 - a. User Fees (pages 14-17);**
 - b. Operating Resource Requirements (page 13);**
- 4. The Standing Committee on Environmental Protection, Water and Waste Management Rate-Supported Capital Budget, on pages 18-21, individual projects listed on pages 33-57 (Drinking Water), 59-61 (Integrated Water and Wastewater), 63-82 (Stormwater) and 84-102 (Wastewater).**

The Committee's questions to staff, and discussions, touched upon various points referenced in the staff presentation and those raised by the delegations, and included, but were not necessarily limited to: where revenue streams would be directed; the prioritization, timeframes and urgency of works to be undertaken; whether resources and staffing were adequate to meet and undertake urgent projects; fee structures and the effects of delays resulting from COVID19; the

'greening', via electrification, of the Corporate Fleet, tree canopy protection, and; the expansion of recycling in parks.

In response to questions from Councillor Egli about money to be dedicated to tree planting in 2021, and from Councillor Brockington about recycling in parks, staff confirmed that they would follow up with the Councillors prior to the Council meeting of 9 December.

Discussions having concluded, the report recommendation was put before the Committee and was 'CARRIED', as amended by Roadmap Motions N^{OS} EPWWM 2020 12/01 and EPWWM 2020 12/02.

That the Standing Committee on Environmental Protection, Water and Waste Management recommend that Council, sitting as Committee of the Whole, approve:

- 1. The Standing Committee on Environmental Protection, Water and Waste Management 2021 TAX-supported Draft Operating and Capital Budget, as follows:**
 - a. Infrastructure Services as follows:**
 - i. User Fees (page 3);**
 - ii. Operating Resource Requirement (page 2).**
 - b. Resiliency and Natural Systems Policy Operating Resource Requirement (page 6);**
 - c. Solid Waste Services as follows:**
 - i. User Fees (page 9-10);**
 - ii. Operating Resource Requirements (page 8);**
 - d. Forestry Services as follows:**
 - i. User Fees (page 13);**
 - ii. Operating Resource Requirement (page 12).**
 - e. Standing Committee on Environmental Protection, Water and Waste Management Tax-supported Capital Budget on page 14, individual projects listed on pages 28-29 (Environment) and pages 31-36 (Solid Waste).**

- 2. The Standing Committee on Environmental Protection, Water and Waste Management 2021 RATE-supported Draft Operating and Capital Budget as follows:**
- a. Drinking Water Services as follows:**
 - i. User Fees (pages 3-7);**
 - ii. Operating Resource Requirement (page 2).**
 - b. Wastewater Services as follows:**
 - i. User Fees (pages 10-11)**
 - ii. Operating Resource Requirement (page 9);**
 - c. Stormwater Services as follows:**
 - i. User Fees (pages 14-17);**
 - ii. Operating Resource Requirements (page. 13);**
 - d. The Standing Committee on Environmental Protection, Water and Waste Management Rate-Supported Capital Budget, on pages 18-21, individual projects listed on pages 33-57 (Drinking Water), 59-61 (Integrated Water and Wastewater), 63-82 (Stormwater) and 84-102 (Wastewater).**

CARRIED as amended

**PUBLIC WORKS AND ENVIRONMENTAL SERVICES DEPARTMENT
SOLID WASTE SERVICES**

2. FINANCIAL STATEMENTS FOR IN-HOUSE
SOLID WASTE COLLECTION – EXTERNAL AUDIT RESULTS 2020

ACS2020-PWE-SWS-0003

CITY WIDE

REPORT RECOMMENDATION:

That the Standing Committee on Environmental Protection, Water and Waste Management recommend Council receive this report for information.

CARRIED

MOTIONS OF WHICH NOTICE HAS BEEN PREVIOUSLY GIVEN

COUNCILLOR S. MENARD

3. FUNDING COST-EFFECTIVE ENERGY EVOLUTION PROJECTS

ACS2020-OCC-ENV-0007

CITY WIDE

This report was also considered by the Finance and Economic Development Committee at its meeting of Tuesday, 1 December 2020.

REPORT RECOMMENDATIONS:

That the Standing Committee on Environmental Protection, Water and Waste Management (SCEPWWM):

- 1. Recommend to the Finance and Economic Development Committee (FEDC) that the next Long Range Financial Plans consider the affordability of raising the debt limit for projects in Energy Evolution that either generate income or savings to the City; and**
- 2. Direct the Climate Change and Resiliency Section Manager of the Planning, Infrastructure and Economic Development department's climate change team to participate in the development of the Long Range Financial Plans to help identify new funding mechanisms for Energy Evolution initiatives required by the Corporation as per the**

Climate Change Master Plan, to meet the 100 percent emissions reduction scenario.

The Committee heard from the following delegations:

- Ms Angela Keller-Herzog, Co-Chair, Community Associations for Environmental Sustainability (CAFES), spoke in support of the Motion, expressed that it was a good time to engage in spending on Capital projects, that work on the City's Long-Range Financial Plan (LRFP) should include an environmental component, and that the City should establish a Capital Climate Corporation to finance Energy Evolution projects.
- Mr. David Wilson, Ottawa South Eco-Action Network (OSEAN), also spoke in support of the Motion, noting that the Hydro Ottawa surplus dividend could not be relied upon to provide solid and stable funding for Energy Evolution projects, but that funding was available from other levels of government. He offered the support of his group to help, where needed.

Ms Wendy Stephanson, Chief Financial Officer, Finance Services Department (FSD), Ms Isabelle Jasmin, Deputy City Treasurer, Corporate Finance Services, FSD, and Mr. Stephen Willis, General Manager, Planning, Infrastructure and Economic Development Department, were present to respond to questions.

Questions to staff, and Committee discussions centred upon the points contained in the Motion and those raised by the delegations, as well as considerations of opportunities for partnerships, structures and methodologies for finance opportunities and revenue generation, the affordability of debt financing and debt servicing costs, the need for creativity and flexibility, and impacts on the LRFP,

Responding to members' concerns that the Motion should be clarified to specify that it was not calling to raise debt levels to fund Energy Evolution, but that such projects would return for Committee and Council approval, Chair Moffatt said he could work with Councillor Menard to provide additional clarify in advance of this report's considered by the Finance and Economic Development Committee at its meeting of 01 December 2020.

Discussions having concluded, the report recommendations were put before the Committee and the Motion was 'CARRIED' as presented, with Councillors A. Hubley and G. Darouze dissenting.

4. DIVESTMENT FROM FOSSIL FUELS
AND INCREASE IN SUSTAINABLE ASSETS

ACS2020-OCC-ENV-0008

CITY WIDE

This report was also considered by the Finance and Economic Development Committee at its meeting of Tuesday, 1 December 2020.

REPORT RECOMMENDATIONS:

That the Standing Committee on Environmental Protection, Water and Waste Management recommend Council approve:

1. **That the Chief Financial Officer and/or Manager, Treasury, be directed to report back to FEDC at the end Q2 in 2021 with a summary of barriers to achieving Prudent Investor Status, how they are addressing those barriers, and a summary of actions taken to date; and,**
2. **That, should Council approve a direction to implement prudent investor standards for the City of Ottawa, staff evaluate the prudence of divesting of fossil fuels as input to the development of the Investment Strategy that will need to be approved by Council. The scope of this review will include an assessment of the following:**
 - a) **no new purchases of stocks or mutual funds with coal, oil, and gas companies, specifically excluding any new investment in the 200 largest publicly traded fossil fuel corporations; and**

b) Sell off all fossil fuel holdings from these same companies over the next five years.

The Committee heard from Ms Angela Keller-Herzog, Co-Chair, Community Associations for Environmental Sustainability (CAFES), who spoke in opposition to the Motion. She expressed that *Prudent Investor* status is not required for the City to be able to divest itself of funds. She felt the five-year timeframe currently specified is too long, and expressed that divestment from fossil fuels investments should be immediate, along with the divestment of volatile stocks and bonds, preferring that funds be used to establish a Climate Capital Corporation, to invest in local, renewable energy investments and to stimulate local job creation.

Chair Moffatt said he believed the goals of Councillor Menard's Motion were achievable, and suggested that immediate divestment might not be possible.

Responding to questions from the Committee, Ms Isabelle Jasmin, Deputy City Treasurer, Corporate Finance Services, Finance Services Department, provided background information on *Prudent Investor* status and how it could relate to and affect the City's management of its investments.

Additional questions, and Committee discussions, touched upon the points contained in the Motion and upon the logistics of undertaking the work outlined in the Motion's functional clauses. Councillor Brockington suggested that, when the report returns in Q2 of 2021, it include information to provide context on the City's overall investment strategy and objectives. Ms Jasmin said that moving to achieve *Prudent Investor* status would require staff to develop an investment strategy, but that the report could speak to a higher-level strategy that would be incorporated into the overall investment strategy.

Discussions having concluded, the report recommendations were put before the Committee and the Motion was 'CARRIED' as presented, with Councillors A. Hubley and G. Darouze dissenting.

PLANNING, INFRASTRUCTURE AND ECONOMIC DEVELOPMENT
ECONOMIC DEVELOPMENT AND LONG RANGE PLANNING

5. NEW TREE PROTECTION BY-LAW – ADMINISTRATIVE UPDATES

ACS2020-PIE-EDP-0039

CITY WIDE

REPORT RECOMMENDATIONS

That the Standing Committee on Environmental Protection, Water and Waste Management recommend that Council:

- 1. Approve the amendments to the Tree Protection By-law as described in the report;**
- 2. Approve the amendment to the Planning Fees By-law, 2015-96 as described in this report;**
- 3. Delegate the authority to the General Manager, Planning, Infrastructure and Economic Development and the City Solicitor to make the amendments described in this report and to bring forward the by-laws to Council for enactment.**

The Committee received a slide presentation overview from Ms Martha Copestake, Forester, Natural Systems and Rural Affairs, Planning, Infrastructure and Economic Development Department. A copy of this presentation is held on file with the City Clerk.

The Committee heard from Ms Barbara Ramsay, Chair, Kanata Greenspace Protection Coalition, who spoke to the need to maintain the City's tree canopy and requesting that the Distinctive Tree Status provision be amended in all urban areas from 50cm to 30cm, that tree compensation requirements be maintained at a 3:1 ratio in all urban areas, and that budget allocations be made to enact the By-law, City-wide.

Correspondence largely reiterating the above position was also received from the following individuals / groups:

- Mr. Art Dempsey*
- Ms. Rubina Lakhani*
- Dr. Mark Tremblay*, CHEO Research Institute
- Mr. James and Ms Vallerie King*
- Ms Gay MacQuarrie*
- Mr. Neil Thomson*, President, Kanata Beaverbrook Community Association
- Ms Dawn Lynn Brown*
- Ms Georgina Dmitriew*
- Ms Wendy Hamilton*
- Ms Danielle Martineau*
- Ms Holly Rankin*

Ms Andree McGrath (*subsequently withdrawn by own request*)

- Ms Elizabeth Riach*
- Mrs. Jean Teron*
- Mr. Serge and Ms Angela Oberoi*
- Ms Karen Noseworthy*
- Ms Susan Chapman*
- Mr. Agnar Johanson*
- Mr. A. Drew McIntosh*
- Mr. Gus Pappas*
- Ms Pam DePauw*
- Mr. Colin Mackenzie*
- Mr. Robert McAulay*
- Mr. Kathy Black*
- Mr. Mark Levison*

- Mr. Bill Beck*
- Kanata North (Ward 4) Councillor Jenna Sudds'* response to submission from Kanata Greenspace Protection Coalition

*[* Individuals / groups marked with an asterisk above either provided comments in writing or by e-mail; all submissions are held on file with the City Clerk.]*

Chair Moffatt explained that Committee was being asked to consider the approval of an *update* to the Tree Protection By-Law, approved by Council in January, and not a *revision* to the By-Law. Ms Copestake responded to members' questions, and further clarified that tree compensation fees would not be reduced, and that the By-Law would focus on the inner urban area as a starting point.

Discussions having concluded, the report recommendations were put before Committee and were 'CARRIED' as presented.

OFFICE OF THE CITY CLERK

COUNCIL AND COMMITTEE SERVICES

6. STATUS UPDATE – STANDING COMMITTEE ON ENVIRONMENTAL PROTECTION, WATER AND WASTE MANAGEMENT – INQUIRIES AND MOTIONS FOR THE PERIOD ENDING 5 NOVEMBER 2020

ACS2020-OCC-ENV-0006

CITY WIDE

REPORT RECOMMENDATION:

That the Standing Committee on Environmental Protection, Water and Waste Management receive this report for information.

RECEIVED

ADDITIONAL ITEM

PUBLIC WORKS AND ENVIRONMENTAL SERVICES DEPARTMENT

SOLID WASTE SERVICES

7. COMMENTS ON DRAFT BLUE BOX REGULATIONS

ACS2020-OCC-ENV-0010

CITY WIDE

REPORT RECOMMENDATIONS:

That Council:

1. **Delegate authority to the General Manager of Public Works and Environmental Services to work with the Solid Waste Master Plan Council Sponsors Group to prepare and finalize comments on the draft blue box regulations on behalf of the City of Ottawa; and**
2. **Direct City staff to provide Council with a copy of the comments submitted to the Province and provide an update to Committee and Council to highlight any notable changes between the draft regulations and final regulations, once they are registered in late 2020 or early 2021.**

The Committee was asked to approve a waiving of the Rules of Procedure to introduce an additional agenda item; a Motion drafted by Public Works and Environmental Services staff, which would, due to tight legislative timelines, allow staff to submit the City's comments on new draft Blue Box regulations to the Province in a timely manner.

MOTION N^o EPWWM 2020 12/03

Moved by Councillor S. Moffatt:

That the Standing Committee on Environmental Protection, Water and

Waste Management suspend the Rules of Procedure, pursuant to Sub-Section 89(3) of the Procedure By-law, being By-law No. 2019-8, to permit the introduction of the following motion, given the requirement to submit comments to the Ministry of the Environment, Conservation and Parks (MECP) by December 3, 2020, which would require this matter to be considered by Council at its next meeting on November 25, 2020.

CARRIED

Vice-Chair Menard then introduced the following Motion:

MOTION N^o EPWWM 2020 12/04

Moved by Councillor S. Menard

WHEREAS the City of Ottawa is required under [O. Reg. 101/94 \(Recycling and Composting of Municipal Waste\)](#) to establish, operate and maintain a blue box waste management system, with the materials to be managed identified in Schedule 1 (Blue Box Waste) of the Regulation; and

WHEREAS the City of Ottawa currently provides residents with these recycling services through its dual-stream blue box (glass, metals, plastics) and black box (cardboard and fibres) programs; and

WHEREAS, despite offering two streams for collection, the term “Blue Box” is herein intended to reflect the materials outlined in the Regulation which are collected through both streams; and

WHEREAS the Blue Box Program is currently overseen by Stewardship Ontario, a not-for-profit industry-funded organization, which collects fees from brand owners, first importers or franchisors to help municipalities offset some of the costs of delivering recycling services; and

WHEREAS in 2016 the Province of Ontario introduced the *Waste Free Ontario Act, 2016* which provides the regulatory direction for the restructuring of the Province’s diversion policies from a product stewardship model to an individual producer responsibility (IPR) model in

support of the Province's shift towards developing a circular economy;

WHEREAS, on June 7, 2019, the Government of Ontario assigned a Special Advisor on Recycling and Plastic Waste to develop a report guided by a number of policy objectives, including, "to improve Ontario's Blue Box program by requiring producers to pay for the recycling of the products they produce, through achieving producer responsibility", with the report being issued on July 20, 2019; and

WHEREAS, based on the recommendations of the report, the Minister of the Environment and Climate Change issued a direction to Stewardship Ontario to develop a funding plan for that would allow for the transition of the Blue Box Program to full producer responsibility under the oversight of the newly formed Resource Productivity and Recovery Authority (RPRA) between January 1, 2023 and December 31, 2025; and

WHEREAS, after extensive consultation with stakeholders, the Ministry issued the draft regulations to make producers responsible for operating blue box programs on October 19, 2020, with the comment period ending on December 3, 2020; and

WHEREAS City staff have reviewed the draft regulations, and are preparing briefings with Members of Council over the coming weeks – including anticipated impacts to Ottawa residents and to the City's operations, and what is known and unknown at this point – with the aim of answering any questions Council may have, as well as consolidating a list of comments and/or outstanding questions from both Council and City staff as subject-matter experts; and

WHEREAS the time between the release of the draft regulations and the due date for comments will not allow City staff adequate time to prepare and submit draft comments for Committee and Council approval before submitting to the Province by their deadline;

THEREFORE BE IT RESOLVED that Council delegate authority to the General Manager of Public Works and Environmental Services to work with the Solid Waste Master Plan Council Sponsors Group to prepare and finalize comments on the draft blue box regulations on behalf of the City

of Ottawa; and

BE IT FURTHER RESOLVED THAT City staff be directed to provide Council with a copy of the comments submitted to the Province and provide an update to Committee and Council to highlight any notable changes between the draft regulations and final regulations, once they are registered in late 2020 or early 2021.

Ms Nichole Hoover-Bienasz, Program Manager, Long-Term Planning, Solid Waste Services, Public Works and Environmental Services Department, explained the timeline framework to provide comment on the draft Blue Box regulations, noting that multiple high-level briefing sessions had been set up for members of Council over the coming week. The briefing sessions are to cover expected impacts to residents and to City operations and will help provide an overview of key considerations and decisions that Council will be asked to make over the coming months. Feedback from the briefing sessions will form part of the City's comments to the Province.

There being no discussion, Motion N^o EPWWM 2020 12/04 was put before the Committee and was 'CARRIED', as presented.

That Council:

- 1. Delegate authority to the General Manager of Public Works and Environmental Services to work with the Solid Waste Master Plan Council Sponsors Group to prepare and finalize comments on the draft blue box regulations on behalf of the City of Ottawa; and**
- 2. Direct City staff to provide Council with a copy of the comments submitted to the Province and provide an update to Committee and Council to highlight any notable changes between the draft regulations and final regulations, once they are registered in late 2020 or early 2021.**

CARRIED

ADJOURNMENT

The meeting was adjourned at 1:00 p.m.

Committee Coordinator

Chair