

Report to/Rapport au :

Agriculture and Rural Affairs Committee
Comité de l'agriculture et des affaires rurales

and Council / et au Conseil

March 8, 2013
8 mars 2013

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WEST CARLETON-MARCH (5) / KANATA NORTH / Ref N°: ACS2013-PAI-PGM-0080
KANATA NORD (4)

SUBJECT: MUNICIPAL ADDRESSING ANOMALIES - LINE ROADS – SECOND LINE ROAD RENAMING

OBJET : RECTIFICATION DES ANOMALIES DANS LES ADRESSES – CHEMINS LINE – CHANGEMENT DE NOM DU CHEMIN SECOND LINE

REPORT RECOMMENDATIONS

That the Agriculture and Rural Affairs Committee recommend Council approve a By-law to rename Second Line Road, as shown in Document 1, to Old Second Line Road.

RECOMMANDATIONS DU RAPPORT

Que le Comité de l'agriculture et des affaires rurales recommande au Conseil d'approuver un règlement municipal visant à changer le nom du chemin Second Line, comme le montre le document 1, à chemin Old Second Line.

BACKGROUND

In January 2005, City Council approved the recommendations contained in a report, entitled "Street Name Anomalies" (ACS2004-DEV-BLD-0018), which provided for a

standard process for the review and resolution of outstanding priority street name and/or civic numbering anomalies. This was a follow-up to the initial work completed soon after amalgamation to resolve duplicate identical street names and suffixes. Street name and civic numbering anomalies continue to pose concerns for public safety in terms of timely emergency response as well as effective wayfinding.

This report proposes to first resolve the more critical part of a “Line” road naming issue resulting from the duplication of two alphabetically spelled Second Line Roads and one numerical, 2nd Line Road. The alphabetical Second Line Roads are located in the Kanata North and West Carleton-March Wards and in the Rideau-Goulbourn Ward, and are the subject of this report because they are exact duplicates. The 2nd Line Road anomaly, which sounds identical to Second Line Road but is spelled differently, and is located in the east part of the city in Osgoode Ward, will be addressed in a subsequent report to the Agriculture and Rural Affairs Committee.

There are a total of 17 “Line” roads still existing in Ottawa today. First and Tenth Line Roads do not have any duplicates as these were previously renamed, and thus 15 are still problematic due to duplication. Typically, when resolving street name anomalies, the City follows the first principle of minimizing impact by affecting the least number of individuals and businesses (ie. the duplicate street with the highest number of properties keeps its name). However, after careful consideration and in consultation with the Security and Emergency Management Branch and the affected Ward Councillors, it was concluded that the best approach for resolving these anomalies was to keep the names of those “Line” roads that are uninterrupted sequentially, grouped together geographically, and on a north/south alignment; all factors which enhance public safety and wayfinding (see Document 2). Following these principles, it has been determined that only eight of the 15 Line Roads must have their name changed.

Further, using this criteria, staff determined that the Second Line Road located in the Kanata North and West Carleton-March Wards should be changed as it is isolated and out of sequence with the nearest Line Roads, which are Fifth and Sixth Line Roads. Further, this approach means that Second Line Road in the Rideau-Goulbourn Ward will remain so as to retain the logical arrangement and geographic grouping of First Line, Third Line and Fourth Line Roads in that area.

DISCUSSION

The City, as a partner of the Public Emergency Reporting Services’ 911 program, has an obligation to ensure the easy identification of properties by first responders. Some anomalies remain to this date and these continue to pose public safety risks in terms of timely emergency response and detract from effective wayfinding. Global Positioning System technology is not yet sufficiently developed to ensure the accurate and timely location of people in need of assistance who are calling from their cellular phones. Therefore, the need to address these remaining anomalies continues.

Second Line Road in Kanata North Ward is designated in the Official Plan as a major collector and it forms part of the urban boundary with residential development to the

east and an environmental protection area to the west. There are few properties along this segment of this roadway that have a Second Line Road address because most back onto the road. In West Carleton-March Ward, it is also designated as a major collector as part of the rural road network, and is characterized with a mix of farm and residential properties.

The community was provided notice and the ability to suggest replacement names. The suggested names then would be screened to ensure these followed highway naming guidelines as outlined in the Municipal Addressing By-law No. 2005-322, respecting municipal addressing. Affected property owners were then allowed to select the screened choices. The choice with the most votes is then recommended to City Council. Old Second Line Road garnered the highest amount of support from affected property owners –71 per cent of the vote, with 80 per cent of affected property owners voting.

Accordingly, it is recommended that Second Line Road be changed to Old Second Line Road.

To allow sufficient time for affected residents and businesses to advise personal and business contacts of the change and exhaust any stationery, the implementation date will be no earlier than six months following Council approval of this report. Further, to assist the public with the mailing information change; a checklist will be made available prior to implementation that identifies important service providers the residents will want to notify and links to their web sites where address changes can be made free of charge. As added assurance to residents, Canada Post guarantees the delivery of mail with the old address for one year following implementation of the new road name.

There are numerous intersections along Second Line Road with ground mounted street blades, and two overhead street blades at the larger intersections. The one-time cost estimated for changing the street blades, including labour, is \$7,656.00. This cost will be covered by Roads and Traffic Operations and Maintenance's operating budget.

RURAL IMPLICATIONS

The recommendation in this report for the renaming of Second Line Road will primarily affect rural residents in the West Carleton-March Ward who will be required to change their mailing address. The change to the street name will improve safety and wayfinding as a result. This will also benefit the residents on Second Line Road in the Rideau-Goulbourn Ward by eliminating confusion between the two roads.

CONSULTATION

Affected property owners were notified of the proposed change and while concerned with the inconvenience of changing their mailing address, they participated in the selection of a replacement name, and are supportive of the recommended street name. Additional details are provided in Documents 3 and 4.

COMMENTS BY THE WARD COUNCILLORS

Councillor Eli El-Chantiry has been actively involved in consultations with the community regarding the selection of the replacement name, as the majority of the affected owners on Second Line Road are located in his Ward.

Councillor Marianne Wilkinson has been kept informed throughout the renaming process.

LEGAL IMPLICATIONS

There are no direct legal implications associated with this report.

RISK MANAGEMENT IMPLICATIONS

There are no risk implications associated with this report.

FINANCIAL IMPLICATIONS

The cost of changing the street blades, including labour, is \$7,656.00. This cost will be covered by the Public Works - Roads and Traffic Operations and Maintenance's Operating Sign Maintenance Budget.

ACCESSIBILITY IMPACTS

There are no accessibility implications associated with this report

ENVIRONMENTAL IMPLICATIONS

There are no environmental implications associated with this report.

TECHNOLOGY IMPLICATIONS

Information Technology approved this report without comment.

TERM OF COUNCIL PRIORITIES

Ensuring clear and accurate address information for the ease of property identification, wayfinding and to assist emergency services in the efficient location of individuals in an emergency supports Council's Strategic Priority - Service Excellence and with Strategic Objective SE2 to improve operational performance as follows: "Improve the effectiveness and efficiency of service delivery to reach targets that have been approved by Council and communicated to residents and staff".

SUPPORTING DOCUMENTATION

Document 1 Location Map – Second Line Road (Kanata North and West Carleton-March Wards)

Document 2 Location Map – Line Roads

Document 3 Notification and Consultation

Document 4 Voting Results

DISPOSITION

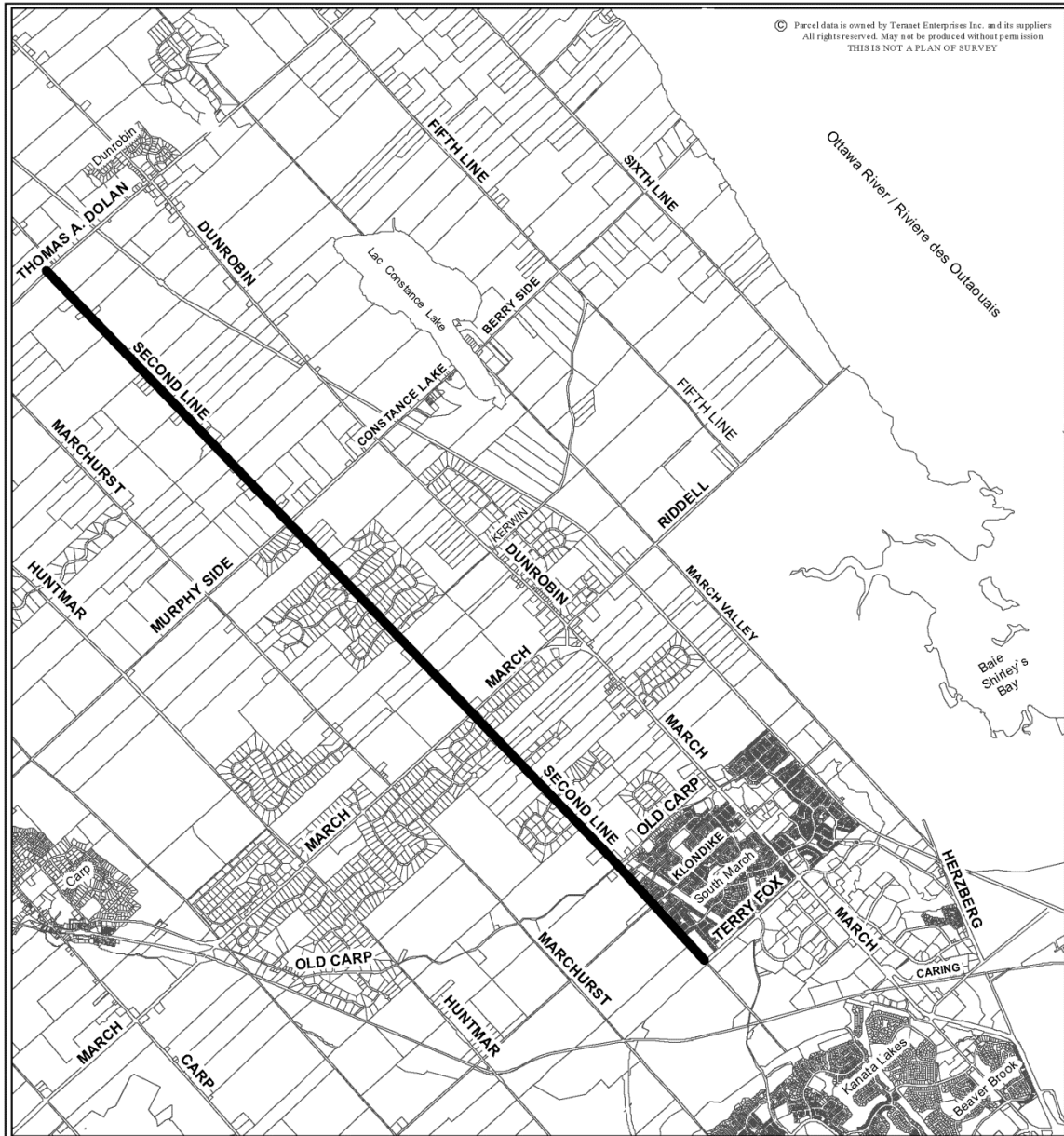
Surveys and Mapping Unit, Infrastructure Services Department, Business and Technical Services Branch, to prepare the legal description for the By-law.



City Manager's Office, City Clerk and Solicitor Department, Legal Operations and Support Services Branch to draft and process the necessary by-law for Council passage and register the by-law.

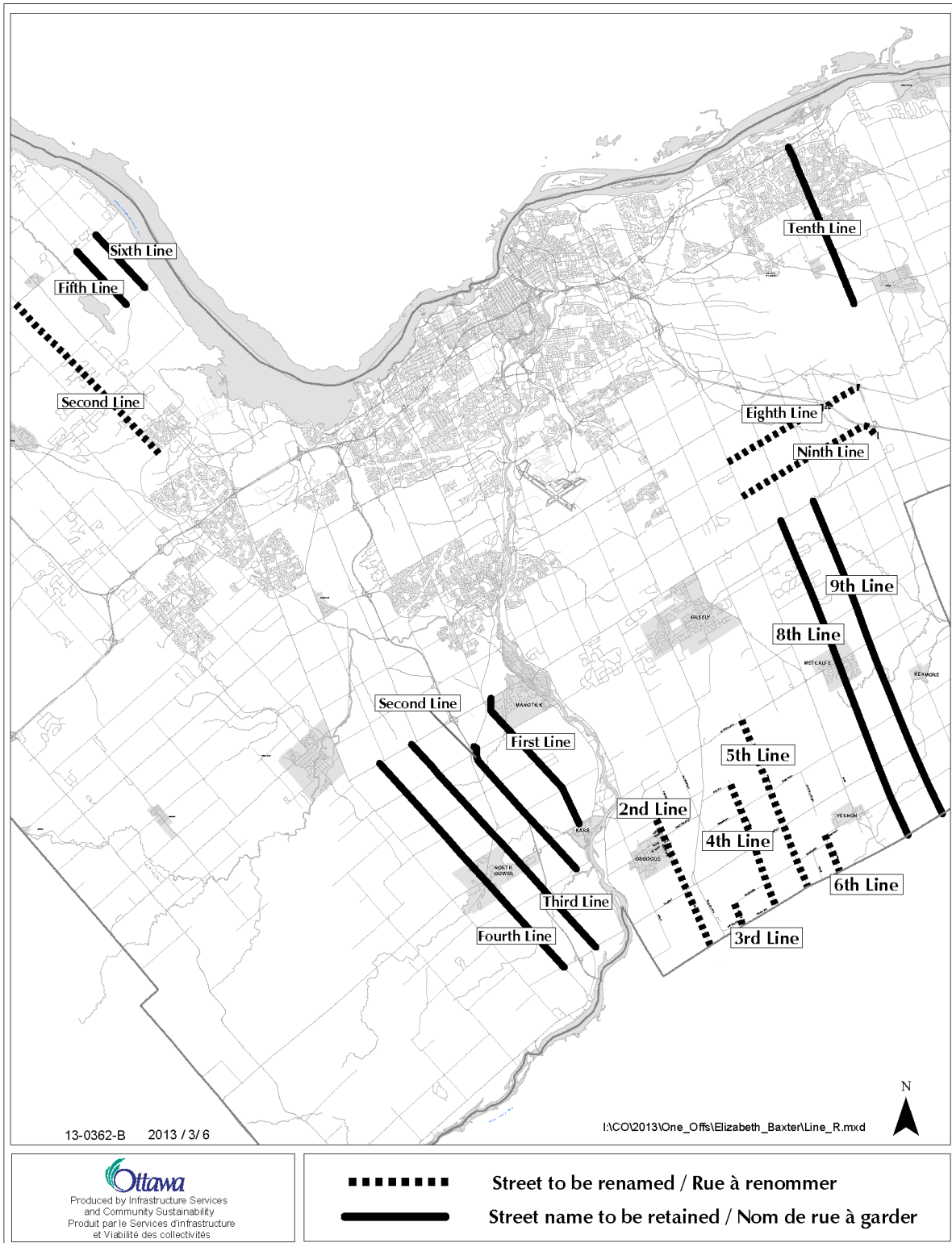
City Operations Portfolio, Public Works Department, Road and Traffic Operations and Maintenance Branch, on request by the Building Code Services Branch, to fabricate and install the replacement street blade signs.

LOCATION MAP – SECOND LINE ROAD (KANATA NORTH AND WEST CARLETON –MARCH WARDS)

DOCUMENT 1



 <p>Produced by Infrastructure Services and Community Sustainability Produit par les Services d'infrastructure et Viabilité des collectivités</p>	<p style="text-align: center;">—</p> <p style="text-align: center;">Location Map / Plan de révision</p> <p style="text-align: center;">Proposed Street Name Change / changement propose de nom de rue</p>	<p>Échelle N.T.S. Mètres</p> 
<p style="text-align: center;">12-1593-C</p> <p>I:\CO\2012\ Name Change\ SecondLine to</p> <p style="text-align: center;">2012 / 11 / 02</p> <p style="text-align: center;">REVISION DATE DE RÉVISION</p>		<p>Scale N.T.S. Metres</p>



NOTIFICATION AND CONSULTATION

DOCUMENT 3

In January 2005, City Council approved the recommendations contained in a report, entitled "Street Name Anomalies" (ACS2004-DEV-BLD-0018), which provided a process for the review and resolution of outstanding priority street name and/or civic numbering anomalies and recommended a standard public consultation process which involved:

- notifying affected residents/businesses in writing of the reason for the name change;
- providing two optional street names from the list of available street names maintained by the City;
- providing a petition form where individuals or groups wish to pursue an alternate acceptable name;
- vetting suggested names for compliance with the highway naming guidelines as outlined in the Municipal Addressing By-law;
- recommending for consideration by Council the name with the majority support;
- notifying the affected residents along with emergency/service agencies following Council approval and the enactment of the by-law; and
- providing sufficient time for affected residents and businesses to notify personal and business contacts and to exhaust any stationery by implementing the change no earlier than six months following Council approval.

For the Line Roads, the standard consultation process was modified to minimize the number of required changes/affected Line roads. The initial notification to affected property owners of Second Line Road, located in the Kanata North and West Carleton-March Wards, included the one proposed replacement name of Des Adam. The name had been on the City's list of available street names for a number of years, and it had received commemorative naming approval. Des Adam was a former Kanata mayor and Alderman for Rural March.

In response to concerns from residents about the suggested replacement name, a different, much more involved consultation process was established in liaison with the community and the Ward Councillor. Property owners were provided the opportunity to submit suggested replacement names to be vetted against the City's street naming guidelines and best practices. If the submitted street name was that of an individual or a family, a commemorative naming approval application was forwarded to the person proposing the name and it was their responsibility to prepare and submit the documentation required. Suggestions that met the City's criteria or received commemorative naming approval were then listed on a voting ballot mailed to affected property owners.

The following table provides the timelines for the consultation on the street name change for Second Line Road:

Date	Notification and Consultation Action
November 21, 2012	<p>Letters notifying of the required change of Second Line Road were mailed directly to each affected property owner (65 owners). The purpose of the letter was to provide the reasons for the need to change the name of the road and to suggest a replacement name, residents requested to provide feedback by December 5, 2012.</p> <p>Statutory notice was posted on the City's website notifying the public of the proposed change of Second Line Road to Des Adam Road (North West of Terry Fox Drive and South East of Thomas A. Dolan Parkway).</p>
November 25, to December 5, 2012	<p>Property owners suggest alternate replacement names such as: Armitage, Fuller, Richardson, Alex Munter, Merle Nicolds, Molly Wilson, Rick Hansen, Elk Farm, Highlands Trail, Woodkilton, Carroll, Murphy, Kennedy, Alex Foley, Patrick Carroll, the Kennedy's, Murphy's, Nash's, Lewisville, Whiskey Corner's, Pioneer's Parkway, Carroll's Crossing, or adding March, Kanata or Dunrobin to Second Line Road, Stone Acres, Rock Valley, Thrasher, LJ Foley, Carroll Connector, Carroll Crossing, Old Second Line, March Second Line, Second Line March, and Whiskey Town among others. The renaming process was extended to January 26, 2013 so that residents could submit more names.</p>
December 11, 2012	<p>Property owners who submitted names of individuals or families were sent information on the commemorative naming process, the application form and the affidavit. These were to be submitted to Commemorative Naming by January 11, 2013.</p>
January 11, 2013	<p>Three commemorative naming applications were received for Patrick Carroll, Lawrence Foley, and Derek Robinson. Submitted names were evaluated and Commemorative Naming applications received approval by January 26, 2013.</p>
December 12 – January 2013	<p>Property owners submit more names. The list expands to 80 names for consideration. These were vetted by staff for compliance with guidelines and By-law, which resulted in 10 acceptable replacement names.</p>
January 31, 2013	<p>A letter and ballot with the ten vetted street names was sent to all affected property owners. One vote per property was allowed. Ballots were to be returned by February 14, 2013.</p>
Early to mid February 2013	<p>Some property owners were still concerned that "Old Second Line" was not on the ballot. This was echoed by the March Rural Community Association. A new revised ballot was sent with the additional street name for a total of 11 possible replacement street names.</p>
February 26, 2013	<p>A total of 56 votes are received – voting results are detailed in Document 4.</p>

VOTING RESULTS

Proposed Replacement Vetted Name	Votes	% of the Vote
Cattle Crossing	1	2%
Cattle Grazing	0	0%
Derek Robinson	0	0%
Des Adam	0	0%
Grey Owl	6	11%
Lawrence Foley	2	4%
Lewisville	0	0%
Pastureland	0	0%
Patrick Carroll	4	7%
Whiskey Town	3	5%
Old Second Line	40	71%
Total Votes	56	100%